

# <u>Dental Service Equity Audit for Primary Care Dental Services</u> across Shropshire, Telford & Wrekin ICB

### **Introduction**

A Dental Service Equity Audit identifies how fairly dental services are distributed relative to the oral health needs of the population.

The NHS England 2023/24 priorities and operational planning guidance reconfirms the ongoing need to recover services to deliver the NHS Long Term Plan (NHSE, 2023). It includes an ambition to recover dental activity, towards pre-pandemic levels and to ensure fair allocation and distribution of resources towards those most in need. A Dental Service Equity Audit supports this ambition.

The aim of this audit is to assess levels of access to NHS primary care dental services across Shropshire Telford and Wrekin ICB at ward level and review available oral health and deprivation data for those wards. Information from the local Dental Advice Line and Healthwatch will provide insights from the public, and current and planned housing developments will help to identify areas with anticipated population growth. This information will support the identification of initial priority areas for those with the poorest oral health, who also have the lowest levels of access to services. This will inform the dental commissioners when prioritising targeted action to improve access to dental services and help reduce inequities in access to dental services across the ICB.

The decision making process in regard to NHS dental service commissioning is undertaken against a backdrop of differential population growth and a growing private dental sector. In addition, the public can access NHS dental care wherever they choose as there is no 'catchment' area for dental practices, unlike for general medical practices. These factors create a very dynamic environment for dental commissioning, and this dental service equity audit should therefore be reviewed and updated regularly to evaluate the impact of commissioning dental services and to identify new priority areas for future commissioning.

## Oral Health Profile of Shropshire Telford and Wrekin ICB

The most recent oral health data is that collected during the 2021/2022 National Dental Epidemiology Programme survey of 5 year old children. Data on adult oral health is limited and have not been included in this report.

The percentage of children found to have experienced decay into dentine by the age of 5 years was 17% for the ICB (OHID, 2023). This is lower than the average across the West Midlands (23.8%) and England (23.7%) (OHID, 2023).

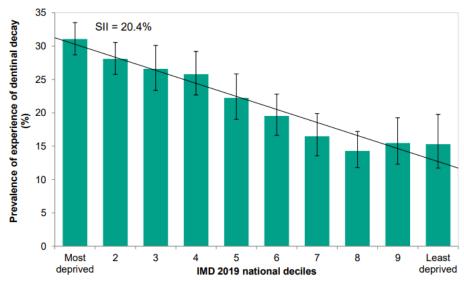
However, the average of 17% masks variations in dental decay across the area. Graph 1 shows that children living in the most deprived 20% of areas of the country are 2.5 times more likely to have experienced tooth decay (35.1%) than those living in the least deprived 20% of areas (13.5%)..

Each 5 year old child examined who had experienced tooth decay had an average of just over 3 teeth affected by tooth decay. It is likely that this will have caused pain and for some will have resulted in tooth extractions under general anaesthetic. Indeed, during 2022/23, 565 children living in Shropshire, Telford and Wrekin received a general anaesthetic for tooth extractions. Hospital tooth extractions in 0 to 19 year olds: 2023 - GOV.UK (www.gov.uk)



Disparities are also evident in the experience of dentinal decay by ethnic group, which was significantly higher in the other ethnic group (44.8%) and the Asian or Asian British ethnic group (37.7%).

Figure 1: Slope index of inequality in the prevalence of experience of dentinal decay in 5 year olds in the West Midlands



Note: error bars represent 95% confidence limits.

National Dental Epidemiology Programme (NDEP) for England: oral health survey of 5 year old children 2022 - GOV.UK (www.gov.uk)

Dental decay (caries) data is currently only available at local authority level for Shropshire, Telford and Wrekin. The dental epidemiology team (Shropshire Community NHS Trust) and the local authorities are currently working to improve dental survey consent rates to enable more granular information to be collected in the future.



### Water Fluoridation in Shropshire, Telford and Wrekin

All water contains the element fluoride. Fluoridation of water supplies at the level of 1 part fluoride in 1 million parts of water protects teeth from tooth decay and reduces inequalities in dental health.

Around 22 000 people in the south-eastern corner of Shropshire bordering Wolverhampton and Staffordshire benefit from fluoridated water which was introduced in the mid to late 1980s as part of the Worcestershire fluoridation scheme. Communities receiving fluoridated water include Bridgnorth, Eardington, Quatford, Claverley, Badger, Albrighton, Cosford and Boningale. The positive impact of water fluoridation on oral health should be taken into consideration when prioritising areas for investment in dental services.

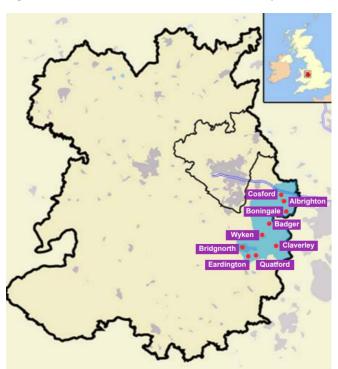


Figure 2: Extent of water fluoridation in Shropshire

## **Deprivation in the Shropshire, Telford and Wrekin ICB area**

Given the clear association between deprivation and dental caries, the use of the Index of Multiple Deprivation (IMD) aids identification of those communities where the burden of dental decay is likely to be most significant. IMD is a combined measure of deprivation based on a total of 37 separate indicators, grouped into 7 domains.

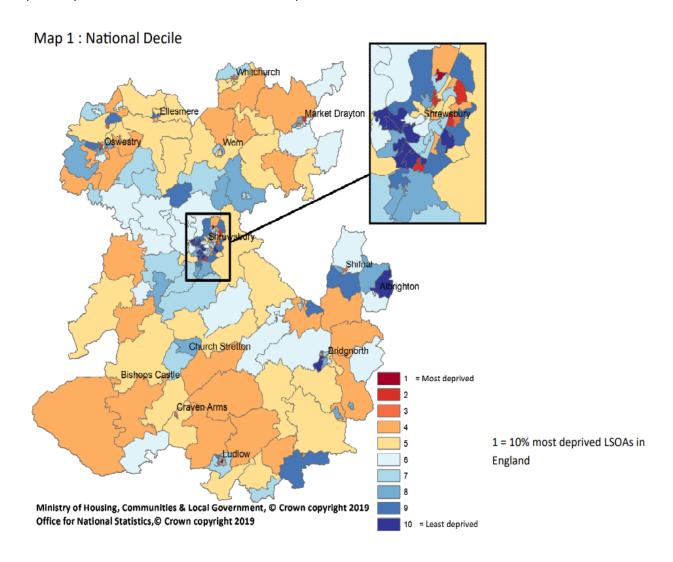
IMD is a measure of relative deprivation for areas called, Lower Super Output Areas (LSOAs) and is used to quantify deprivation. LSOAs are small geographical areas, with an average of approximately 1,500 residents or 650 households which are then groups into wards (PHE, 2018). IMD indices relatively rank each LSOA area in England from most deprived to least deprived and is split into deciles, with IMD 1 and 2 referring to the most deprived 20% of the population.



This report focuses on IMD 1&2 areas to align with Core20PLUS5, the national approach which targets the most deprived 20% of the population as identified by IMD (NHSE, 2022). This supports the reduction of health inequalities at both national and system level.

Across the ICB, there are 588 LSOAs (324 in Telford and Wrekin and 264 in Shropshire). Of these LSOAs, 41 are IMD 1&2.

Maps 1 & 2 illustrate the IMD deciles of deprivation across Shropshire, and Telford and Wrekin and respectively. Shades of red indicate the most deprived LSOAs.

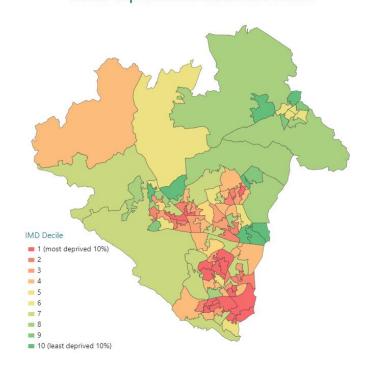


Wards which include the 20% most deprived communities in Shropshire are: Castlefields and Ditherington, Harlescott, Monkmoor, Sundorne, Ludlow East, Market Drayton East, Market Drayton West, Oswestry South, Oswestry West and Meole.



Map 2

Overall Deprivation in Telford and Wrekin



Ministry of Housing Communities and Local Government © crown Copyright 2019
Office for National Statistics © Crown Copyright 2019

Wards which include the 20% most deprived communities in Telford and Wrekin are: Woodside, Madeley and Sutton Hill, Malinslee and Dawley Bank, Donnington, Dawley and Aqueduct, College, Brookside, Donnington, Hadley and Leegomery, The Nedge, Arleston, Haygate, Park, Wrockwardine Wood and Trench, and St Georges

### Access to NHS dental services for residents of Shropshire, Telford and Wrekin

The COVID-19 pandemic resulted in a significant reduction in access to dental care across the UK. Dental practices were closed from 25<sup>th</sup> March -7<sup>th</sup> June 2020, with access for urgent dental conditions only via Urgent care hubs. Thereafter a very gradual relaxing of infection prevention rules occurred which continued to limit the number of patients that dental services could see each day. 'Normal' activity targets were not reinstated until July 2022. Dental service access has still not fully 'recovered' compared with the last full year of data at 31<sup>st</sup> March 2019.

At 31st March 2019 61% of resident children had seen an NHS dentist in the previous 12 months.

At 31st March 2022 50% of resident children had seen an NHS dentist in the previous 12 months.

At 31st March 2023 58% of resident children had seen an NHS dentist in the previous 12 months.

This demonstrates good recovery towards the pre pandemic access levels. However there is variation in access at ward level from 32.4% in Oswestry West ward, which includes the most deprived communities in England to over 90% in Ercall ward a less deprived ward.



At 31st March 2019 51% of resident adults had seen a dentist in the previous 2 years.

At 31st March 2022 37% of resident adults had seen a dentist in the previous 2 years.

At 31st March 2023 43% of resident adults had seen a dentist in the previous 2 years.

This demonstrates some recovery post the COVID-19 pandemic. However there are variations in access at ward level from 28% in Oswestry South ward, which includes the most deprived communities in England, to 59% in Ercall ward.

Whilst the current NHS England ambition is to restore activity levels to pre pandemic levels, it is important to be aware that these levels do not necessarily indicate a satisfactory level of NHS dental service access locally. However, using 31<sup>st</sup> March 2019 data provides an initial benchmark for measuring access to dental services.

Table 1 illustrates access to NHS dental services at 31<sup>st</sup> March 2023, for children and adults respectively, by ward, based on data provided by the NHS BSA.

For children, the figure represents the percentage of children who had seen a dentist within the previous 12 months (Column C). For adults, the figure represents the percentage of adults who had seen a dentist within the previous 24 months (Column D).

Column G indicates the total number of additional residents who would need to be seen by an NHS dentist to bring the access level in that ward up to the ICB average of 53% (for adults and children) at March 2019 (Column G=Column E + Column F).

Column H indicates the estimated number of additional Units of Dental Activity (UDAs) which would need to be provided to bring the access rate per ward up to the child and adult ICB average 53% (Column H = Column G x3 {average no. of UDAs required per patient})

Shaded rows indicate those wards containing the 20% most deprived areas in the country. Wards highlighted orange contain 4-6 LSOAs in deciles 1 and 2. Wards highlighted yellow contain 1-3 LSOAs in deciles 1 and 2.



Table 1: Access to NHS dental services by ward within the Shropshire, Telford and Wrekin ICB area

| Table 1: Access to NHS dental services by ward within the Shropshire, Telford and Wrekin ICB area |                                    |                                    |  |  |  |   |  |
|---|------------------------------------|------------------------------------|--|--|--|---|--|
| Ward Name   | Patient Local<br>Authority<br>Name | Access rate<br>child March<br>2023 | Access<br>rate<br>adult<br>March<br>2023 | Number of<br>additional<br>children who<br>would need<br>to be seen to<br>bring the<br>access rate<br>per ward up<br>to the 2019<br>ICB average<br>61% | Number of<br>additional<br>adults who<br>would need<br>to be seen to<br>bring the<br>access rate<br>per ward up<br>to the 2019<br>ICB average<br>51% | Total no. of additional people who would need to be seen to bring the access rate per ward up to the child and adult ICB average 53% (2019) | Estimated no. of additional UDAs which would need to be provided to bring the access rate per ward up to the child and adult ICB average 53% (2019) (based on average of 3 UDAs per patient) |
| Column A  | Column B                           | Column C                           | Column<br>D                              | Column E   | Column F   | Column G  | Column H   |
| Oswestry East   | Shropshire                         | 44.2                               | 34.9                                     | 326  | 1230   | 1555  | 4666   |
| Bridgnorth East<br>and Astley Abbotts   | Shropshire                         | 56.3                               | 33.3                                     | 46   | 1040   | 1086  | 3259   |
| Bridgnorth West and Tasley  | Shropshire                         | 49.1                               | 36.1                                     | 162  | 875  | 1037  | 3110   |
| Market Drayton<br>West  | Shropshire                         | 65.3                               | 36.4                                     | 0  | 1024   | 1024  | 3071   |
| Market Drayton<br>East  | Shropshire                         | 53.2                               | 30.6                                     | 79   | 921  | 1000  | 3001   |
| Quarry and Coton<br>Hill  | Shropshire                         | 47.6                               | 29.9                                     | 85   | 901  | 986   | 2957   |
| Oswestry South  | Shropshire                         | 44.6                               | 28.2                                     | 121  | 859  | 980   | 2941   |
| Oswestry West   | Shropshire                         | 34.7                               | 30.1                                     | 205  | 695  | 900   | 2700   |
| Madeley & Sutton<br>Hill  | Telford &<br>Wrekin                | 54.2                               | 42.5                                     | 160  | 699  | 858   | 2575   |
| The Nedge   | Telford &<br>Wrekin                | 51.7                               | 43.8                                     | 228  | 559  | 787   | 2362   |
| Wem   | Shropshire                         | 60.5                               | 40.2                                     | 8  | 778  | 786   | 2358   |
| St. Oswald  | Shropshire                         | 51.3                               | 33.4                                     | 88   | 672  | 759   | 2278   |
| Porthill  | Shropshire                         | 44.2                               | 36.7                                     | 195  | 533  | 728   | 2184   |
| Shifnal South and<br>Cosford  | Shropshire                         | 68.5                               | 36.9                                     | 0  | 723  | 723   | 2168   |
| Gobowen, Selattyn<br>and Weston Rhyn  | Shropshire                         | 49.4                               | 41.1                                     | 172  | 547  | 719   | 2156   |
| Belle Vue   | Shropshire                         | 49.3                               | 35.3                                     | 95   | 599  | 693   | 2080   |
| Woodside  | Telford &<br>Wrekin                | 49.9                               | 42.9                                     | 273  | 411  | 684   | 2053   |
| Ludlow North  | Shropshire                         | 50.3                               | 32.4                                     | 43   | 630  | 673   | 2019   |
| Bowbrook  | Shropshire                         | 51.2                               | 35.7                                     | 75   | 575  | 650   | 1949   |
| Hodnet  | Shropshire                         | 50.1                               | 37.4                                     | 83   | 560  | 643   | 1928   |
| Brown Clee  | Shropshire                         | 50.6                               | 34.6                                     | 72   | 556  | 628   | 1885   |
| The Meres   | Shropshire                         | 50.5                               | 38.6                                     | 104  | 507  | 612   | 1835   |
| Llanymynech   | Shropshire                         | 58.8                               | 34.7                                     | 16   | 591  | 607   | 1820   |
| Ludlow East   | Shropshire                         | 40.1                               | 37.4                                     | 155  | 449  | 605   | 1815   |



| Ward Name                        | Patient Local<br>Authority<br>Name | Access rate<br>child March<br>2023 | Access<br>rate<br>adult<br>March<br>2023 | Number of<br>additional<br>children who<br>would need<br>to be seen to<br>bring the<br>access rate<br>per ward up<br>to the 2019<br>ICB average<br>61% | Number of additional adults who would need to be seen to bring the access rate per ward up to the 2019 ICB average 51% | Total no. of additional people who would need to be seen to bring the access rate per ward up to the child and adult ICB average 53% (2019) | Estimated no. of additional UDAs which would need to be provided to bring the access rate per ward up to the child and adult ICB average 53% (2019) (based on average of 3 UDAs per patient) |
|----------------------------------|------------------------------------|------------------------------------|--|--|--|---|--|
| Column A                         | Column B                           | Column C                           | Column<br>D                              | Column E   | Column F   | Column G  | Column H   |
| Highley                          | Shropshire                         | 47.3                               | 34.7                                     | 96   | 498  | 594   | 1782   |
| Cheswardine                      | Shropshire                         | 55.6                               | 35.9                                     | 51   | 530  | 581   | 1742   |
| Alveley and<br>Claverley         | Shropshire                         | 54.8                               | 35.6                                     | 41   | 539  | 580   | 1740   |
| Ludlow South                     | Shropshire                         | 44.5                               | 38.1                                     | 123  | 449  | 572   | 1716   |
| Ellesmere Urban                  | Shropshire                         | 54.3                               | 36.7                                     | 58   | 492  | 550   | 1649   |
| St. Martin's                     | Shropshire                         | 55.2                               | 37.3                                     | 48   | 498  | 546   | 1639   |
| Worfield                         | Shropshire                         | 55.8                               | 34.3                                     | 30   | 502  | 532   | 1596   |
| Burnell                          | Shropshire                         | 38.0                               | 44.0                                     | 256  | 274  | 530   | 1591   |
| Shawbury                         | Shropshire                         | 59.7                               | 38.5                                     | 13   | 506  | 519   | 1557   |
| Dawley &<br>Aqueduct             | Telford &<br>Wrekin                | 60.5                               | 44.3                                     | 9  | 503  | 512   | 1535   |
| Clee                             | Shropshire                         | 54.8                               | 39.0                                     | 47   | 452  | 499   | 1498   |
| College                          | Telford &<br>Wrekin                | 46.2                               | 37.6                                     | 114  | 385  | 499   | 1497   |
| Ruyton and<br>Baschurch          | Shropshire                         | 51.9                               | 40.0                                     | 85   | 381  | 466   | 1398   |
| Underdale                        | Shropshire                         | 45.3                               | 42.8                                     | 167  | 281  | 448   | 1344   |
| Meole                            | Shropshire                         | 51.2                               | 41.6                                     | 98   | 333  | 431   | 1293   |
| Shifnal North                    | Shropshire                         | 76.5                               | 41.6                                     | 0  | 430  | 430   | 1290   |
| Loton                            | Shropshire                         | 52.8                               | 40.2                                     | 70   | 359  | 429   | 1288   |
| Castlefields and<br>Ditherington | Shropshire                         | 46.6                               | 43.4                                     | 135  | 285  | 421   | 1262   |
| Whitchurch South                 | Shropshire                         | 52.3                               | 41.5                                     | 72   | 346  | 417   | 1252   |
| Haygate                          | Telford &<br>Wrekin                | 54.1                               | 39.4                                     | 61   | 354  | 415   | 1244   |
| Copthorne                        | Shropshire                         | 58.1                               | 39.5                                     | 28   | 386  | 414   | 1241   |
| Whittington                      | Shropshire                         | 51.4                               | 41.4                                     | 84   | 321  | 405   | 1215   |
| Broseley                         | Shropshire                         | 63.9                               | 41.4                                     | 0  | 394  | 394   | 1182   |
| Tern                             | Shropshire                         | 62.8                               | 41.3                                     | 0  | 386  | 386   | 1157   |
| Edgmond & Ercall<br>Magna        | Telford &<br>Wrekin                | 67.7                               | 44.2                                     | 0  | 376  | 376   | 1128   |



| Ward Name                          | Patient Local<br>Authority<br>Name | Access rate<br>child March<br>2023 | Access<br>rate<br>adult<br>March<br>2023 | Number of additional children who would need to be seen to bring the access rate per ward up to the 2019 ICB average 61% | Number of additional adults who would need to be seen to bring the access rate per ward up to the 2019 ICB average 51% | Total no. of additional people who would need to be seen to bring the access rate per ward up to the child and adult ICB average 53% (2019) | Estimated no. of additional UDAs which would need to be provided to bring the access rate per ward up to the child and adult ICB average 53% (2019) (based on average of 3 UDAs per patient) |
|------------------------------------|------------------------------------|------------------------------------|--|--|--|---|--|
| Column A                           | Column B                           | Column C                           | Column<br>D                              | Column E   | Column F   | Column G  | Column H   |
| Abbey                              | Shropshire                         | 60.6                               | 40.9                                     | 2  | 369  | 372   | 1115   |
| Malinslee &<br>Dawley Bank         | Telford &<br>Wrekin                | 59.5                               | 44.5                                     | 26   | 325  | 352   | 1055   |
| Donnington                         | Telford &<br>Wrekin                | 54.7                               | 46.5                                     | 106  | 242  | 348   | 1044   |
| Clun                               | Shropshire                         | 44.4                               | 43.9                                     | 111  | 236  | 347   | 1040   |
| Brookside                          | Telford &<br>Wrekin                | 52.3                               | 47.1                                     | 163  | 183  | 345   | 1036   |
| Prees                              | Shropshire                         | 59.9                               | 42.2                                     | 8  | 336  | 344   | 1032   |
| Harlescott                         | Shropshire                         | 53.2                               | 44.7                                     | 91   | 242  | 334   | 1002   |
| Cleobury<br>Mortimer               | Shropshire                         | 62.4                               | 46.5                                     | 0  | 286  | 286   | 858  |
| Whitchurch North                   | Shropshire                         | 55.9                               | 47.6                                     | 75   | 211  | 286   | 857  |
| Severn Valley                      | Shropshire                         | 63.1                               | 43.3                                     | 0  | 279  | 279   | 838  |
| Corvedale                          | Shropshire                         | 56.6                               | 43.1                                     | 25   | 246  | 271   | 812  |
| Battlefield                        | Shropshire                         | 55.3                               | 45.7                                     | 61   | 204  | 265   | 796  |
| Hadley &<br>Leegomery              | Telford &<br>Wrekin                | 59.3                               | 48.7                                     | 45   | 181  | 226   | 678  |
| Radbrook                           | Shropshire                         | 73.7                               | 45.2                                     | 0  | 225  | 225   | 674  |
| Chirbury and<br>Worthen            | Shropshire                         | 54.0                               | 44.3                                     | 34   | 172  | 205   | 615  |
| Much Wenlock                       | Shropshire                         | 72.4                               | 45.5                                     | 0  | 186  | 186   | 557  |
| Monkmoor                           | Shropshire                         | 53.3                               | 48.1                                     | 78   | 101  | 179   | 537  |
| Ironbridge Gorge                   | Telford &<br>Wrekin                | 66.1                               | 43.8                                     | 0  | 174  | 174   | 521  |
| Longden                            | Shropshire                         | 66.2                               | 46.0                                     | 0  | 168  | 168   | 504  |
| Rea Valley                         | Shropshire                         | 56.8                               | 47.5                                     | 37   | 128  | 165   | 495  |
| Church Stretton<br>and Craven Arms | Shropshire                         | 50.8                               | 53.0                                     | 145  | 0  | 145   | 434  |
| St. Georges                        | Telford &<br>Wrekin                | 71.8                               | 48.5                                     | 0  | 118  | 118   | 354  |
| Oakengates &<br>Ketley Bank        | Telford &<br>Wrekin                | 62.1                               | 49.5                                     | 0  | 108  | 108   | 323  |
| Shawbirch                          | Telford &<br>Wrekin                | 59.5                               | 47.9                                     | 9  | 73   | 83  | 248  |



| Ward Name                             | Patient Local<br>Authority<br>Name | Access rate<br>child March<br>2023 | Access<br>rate<br>adult<br>March<br>2023 | Number of<br>additional<br>children who<br>would need<br>to be seen to<br>bring the<br>access rate<br>per ward up<br>to the 2019<br>ICB average<br>61% | Number of additional adults who would need to be seen to bring the access rate per ward up to the 2019 ICB average 51% | Total no. of additional people who would need to be seen to bring the access rate per ward up to the child and adult ICB average 53% (2019) | Estimated no. of additional UDAs which would need to be provided to bring the access rate per ward up to the child and adult ICB average 53% (2019) (based on average of 3 UDAs per patient) |
|---------------------------------------|------------------------------------|------------------------------------|--|--|--|---|--|
| Column A                              | Column B                           | Column C                           | Column<br>D                              | Column E   | Column F   | Column G  | Column H   |
| Muxton                                | Telford &                          | 57.3                               | 51.9                                     | 65   | 0  | 65  | 196  |
| Church Aston &<br>Lilleshall          | Wrekin Telford & Wrekin            | 51.1                               | 51.5                                     | 65   | 0  | 65  | 194  |
| Sundorne                              | Shropshire                         | 55.3                               | 51.1                                     | 61   | 0  | 61  | 184  |
| Wrockwardine<br>Wood & Trench         | Telford &<br>Wrekin                | 58.5                               | 50.5                                     | 30   | 22   | 53  | 158  |
| Apley Castle                          | Telford &<br>Wrekin                | 62.1                               | 49.3                                     | 0  | 46   | 46  | 139  |
| Newport North & West                  | Telford &<br>Wrekin                | 58.1                               | 53.0                                     | 40   | 0  | 40  | 121  |
| Albrighton                            | Shropshire                         | 56.9                               | 53.8                                     | 33   | 0  | 33  | 100  |
| Priorslee                             | Telford &<br>Wrekin                | 73.6                               | 50.5                                     | 0  | 29   | 29  | 87   |
| Bishop's Castle                       | Shropshire                         | 57.0                               | 54.4                                     | 25   | 0  | 25  | 76   |
| Bagley                                | Shropshire                         | 58.0                               | 51.7                                     | 24   | 0  | 24  | 71   |
| Arleston                              | Telford &<br>Wrekin                | 59.6                               | 51.6                                     | 16   | 0  | 16  | 47   |
| Bayston Hill,<br>Column and<br>Sutton | Shropshire                         | 76.0                               | 50.9                                     | 0  | 8  | 8   | 23   |
| Dothill                               | Telford &<br>Wrekin                | 65.7                               | 51.8                                     | 0  | 0  | 0   | 0  |
| Ketley & Overdale                     | Telford &<br>Wrekin                | 71.3                               | 53.0                                     | 0  | 0  | 0   | 0  |
| Admaston & Bratton                    | Telford &<br>Wrekin                | 67.4                               | 53.0                                     | 0  | 0  | 0   | 0  |
| Wrockwardine                          | Telford &<br>Wrekin                | 74.6                               | 53.8                                     | 0  | 0  | 0   | 0  |
| Newport South & East                  | Telford &<br>Wrekin                | 68.1                               | 54.2                                     | 0  | 0  | 0   | 0  |
| Park                                  | Telford &<br>Wrekin                | 67.2                               | 54.7                                     | 0  | 0  | 0   | 0  |
| Horsehay &<br>Lightmoor               | Telford &<br>Wrekin                | 87.1                               | 58.7                                     | 0  | 0  | 0   | 0  |
| Ercall                                | Telford &<br>Wrekin                | 106.1                              | 58.7                                     | 0  | 0  | 0   | 0  |



### Insights gained from the public

### **Healthwatch**

Healthwatch Shropshire reported in November 2023 that access to dental services across the county remained a concern with a higher number of contacts from the Shrewsbury, Oswestry and NE part of the county. This resonates with the dental service access data.

Healthwatch Telford and Wrekin did not report any specific data re dental access, but concerns are expressed generally that it is not possible to 'register' with an NHS dentist locally.

#### Call to the local Dental Advice Line

The community dental service of Shropshire Community Health NHS Trust, is commissioned to provide a Dental Advice Line in order to signpost local residents to an appropriate dental provider as well as providing advice re self-care. The advice line has been operational June 2022. Whilst the extent to which the Dental Advice Line is known across the ICB area may not be uniform, it can provide intelligence to triangulate with the dental access rates identified in Table 1, as it demonstrates an expressed need for routine or urgent dental care or dental advice.

Analysis of the calls by ward of residence of caller for the 12 month period ending December 31<sup>st</sup> 2023 shows a range from 0.1% of the population from Cleobury Mortimer ward calling the Dental Advice Line to 5.6% of the population from Woodside ward. Overall, the highest proportion of calls come from those areas with the lowest access to NHS dental services, as illustrated in Table 1. In addition, 11 of the 'top' 15 wards include the most deprived areas (IMD 1 and 2).

Table 2: Extract from the Shropshire Telford & Wrekin Dental Advice Line call data

| Ward Name                   | 2223 Q4 | 2324 Q1 | 2324 Q2 | 2324 Q3 | Total | %age of resident<br>population calling<br>Dental Advice Line over<br>12 months to 31<br>December 2023 |
|-----------------------------|---------|---------|---------|---------|-------|---|
| Woodside                    | 109     | 123     | 100     | 92      | 424   | 5.6   |
| Harlescott                  | 63      | 54      | 51      | 57      | 225   | 4.5   |
| Quarry and Coton Hill       | 70      | 57      | 42      | 41      | 210   | 4.3   |
| Oswestry West               | 60      | 38      | 39      | 34      | 171   | 4.2   |
| Oswestry East               | 95      | 83      | 110     | 80      | 368   | 3.8   |
| Castlefields & Ditherington | 31      | 47      | 49      | 52      | 179   | 3.8   |
| Arleston                    | 33      | 38      | 44      | 19      | 134   | 3.7   |
| Monkmoor                    | 37      | 40      | 48      | 38      | 163   | 3.6   |
| Oswestry South              | 30      | 43      | 37      | 39      | 149   | 3.3   |
| Sundorne                    | 39      | 34      | 33      | 35      | 141   | 3.3   |
| Malinslee & Dawley Bank     | 57      | 54      | 50      | 44      | 205   | 3.0   |
| Bowbrook                    | 38      | 34      | 32      | 29      | 133   | 2.9   |
| Madeley & Sutton Hill       | 85      | 65      | 84      | 68      | 302   | 2.8   |
| Rea Valley                  | 37      | 41      | 28      | 22      | 128   | 2.8   |
| Haygate                     | 25      | 22      | 39      | 25      | 111   | 2.8   |

Source Shropshire Community NHS Trust



### Population changes

This section provides a high level summary of the changes to the population in England and locally between 2011 and 2021, and should be taken into account when making commissioning decisions.

Between the 2011 and 2021 Censuses the population of England grew by 6.6% to 56.5 million people.

Between 2011 and 2021, the population of Shropshire increased by 5.7% to 324 000. Between 2011 and 2021, the population of Telford & Wrekin increased by 11.4% to 167 000

Percentage change +23% Rugby 14.3% Wychavon 13.3% Stratford-on-Avon 11.8% Telford and Wrekin 11.4% 11.0% Sandwell East Staffordshire 9.2% 8.9% 7.9% Nuneaton and Bedworth 7.1% Birmingham 6.7% Malvern Hills 6.4% Shropshire 5.7% 5.7% Wolverhampton Walsall 5.5% Solihull 4.6% 4.5% Stafford Stoke-on-Trent 3.8% Wyre Forest 3.7% Dudley 3.4% 2.2% South Staffordshire Herefordshire 2.0% -0.5% Newcastle-under-Lyme

-1.3% Staffordshire Moor...

Figure 3: Population change of local authority areas in the West Midlands between 2011 and 2021

Shropshire population change, Census 2021 – ONS

### Overall, in England, there has been:

- an increase of 20.1% in people aged 65 years and over,
- an increase of 3.6% in people aged 15 to 64 years, and
- an increase of 5.0% in children aged under 15 years.

### In Telford and Wrekin there has been:

- an increase of 35.7% in people aged 65 years and over,
- an increase of 7.0% in people aged 15 to 64 years, and
- an increase of 8.3% in children aged under 15 years.

## In Shropshire there has been:

- an increase of 29.5% in people aged 65 years and over,
- an increase of 0.1% in people aged 15 to 64 years, and
- a decrease of 2.5% in children aged under 15 years.

The population of England continues to age with more people than ever aged 65 years and older. The increases in this age group across Shropshire, Telford and Wrekin are even higher.



### **Housing developments**

All local authorities have a local development plan with an overall target for housing development to meet the increased demands for homes due to population growth and changes in our social structure. The plans include recently completed developments, those in development and those to be developed in the future.

The local plans should be taken into account by dental service commissioners when considering priorities for investment as they provide insights in regard to the location of population growth within the ICB area.

#### Housing Development in Telford and Wrekin

#### (with thanks to the Insight Team at Telford & Wrekin Council for the following information)

Currently there are several significant housing developments under construction in the borough, with a number of properties already completed. Once fully completed the most sizeable developments will have added circa 1,150 new homes (approx. 2,750 people\*) to the eastern urban fringe of the borough (Muxton and Priorslee Wards), 375 new homes (approx. 900 people) on the northern urban fringe (Apley Ward), 500 homes (approx. 1,200 people) in Newport and 270 homes (approx. 650 people) to the rural western area (Wrockwardine Ward).

Consultation is currently underway on the Telford and Wrekin draft local plan to 2040. This plan includes provision for the delivery of 20,200 homes between 2020 and 2040. This equates to an increase in population of approximately 48,500 people. Of these new homes, around 55% have already been completed, are under construction (as per the previous paragraph) or have planning permission, meaning that the Council is planning on a further 8,800 net new homes up to 2040.

## Development in Telford urban area

Within the Telford urban area, a total of 17,400 homes (approx. 41,750 people) are planned for this part of the borough between 2020 and 2040. This includes 9,450 homes already consented or part the small sites allowance. The majority of the housing growth is planned to be on the edge of the existing urban area with sizeable developments on the edge of Ercall, Lawley and Horsehay & Lightmoor Wards.

There is less development planned in the urban centre and south of the borough where the bulk of the borough's 18 Core 20 LSOAs are located, therefore future population growth in these areas of greatest deprivation is likely to be lower than in those areas on the fringe of the urban area.

The most significant proposals for the urban area in the plan are for 3 Sustainable Urban Extension Sites (detailed in Table 2). If these developments proceed as planned this could result in 7,900 dwellings and approximately 19,000 people on the northern edge of the current urban area.

<sup>\*</sup>Based on an occupancy of 2.4 people per dwelling rounded to the nearest 50.



Table 2

| Sustainable Urban Extension | Wards                      | Approx. number of | Approx. number of |  |
|-----------------------------|----------------------------|-------------------|-------------------|--|
|                             |                            | dwellings         | people            |  |
| Land North of A442 Wheat    | Apley Castle,              | 3,100             | 7,450             |  |
| Leasows                     | Ercall Magna               |                   |                   |  |
| Land North East of Muxton   | Church Aston & Lilleshall, | 2,700             | 6,500             |  |
|                             | Donnington,                |                   |                   |  |
|                             | Muxton                     |                   |                   |  |
| Bratton & Shawbirch         | Admaston & Bratton,        | 2,100             | 5,050             |  |
|                             | Shawbirch & Dothill        |                   |                   |  |

### Development in rural areas

The draft local plan includes planning for around 1,200 new homes (approx. 2,900 people) in the rural area of the borough of which around 800 have already been completed or have planning permission.

The most significant growth under this plan is within Wrockwardine Ward on the west of the borough with 780 homes (approx. 1,850 people) and a further 360 (approx. 850 people) in the east in Edgmond Ward.

### **Development in Newport**

Over the course of the plan period the Council are planning for around 1,600 new homes (approx. 3,850 people) in Newport, of which around 1,000 homes have already been competed or have planning permission.

Details of proposed site allocations can be viewed on the Local Plan interactive map at the following link. <a href="https://www.arcgis.com/apps/webappviewer/index.html?id=809829a12c194bd1947cd4fdfd0fda1a">https://www.arcgis.com/apps/webappviewer/index.html?id=809829a12c194bd1947cd4fdfd0fda1a</a>

### **Housing Development in Shropshire**

### (with thanks to the Planning Policy Team at Shropshire Council for the following information)

The draft Shropshire Local Plan has proposed a housing requirement across Shropshire of some 30,800 dwellings between 2016/17 to 2037/38. The draft Shropshire Local Plan is available to view on the Council website at: <a href="https://shropshire.gov.uk/media/21100/sd002-draft-shropshire-local-plan.pdf">https://shropshire.gov.uk/media/21100/sd002-draft-shropshire-local-plan.pdf</a>

Within the draft Shropshire Local Plan, Shrewsbury is proposed to be identified as a 'strategic' centre and a **focus for development**. Specifically it is proposed that between 2016/17 and 2037/38 some **8,625 dwellings** will be built.

The other larger settlements in Shropshire are proposed to be identified as **Principal and Key Centres**, where **significant levels of growth** will occur.

The draft Shropshire Local Plan also proposes two new Strategic Settlements. These are:

- The Former Ironbridge Power Station, where **1,000 dwellings** will occur over the period to 2038 (planning permission now granted).
- Clive Barracks, Tern Hill, where a total of **750 dwellings** are proposed of which 350 dwellings are expected to be completed by 2038.



### **Rural Areas**

Recognising the rurality of much of Shropshire and the importance of ensuring the long-term sustainability of rural communities, growth in urban areas will be complemented by appropriate new development within **Community Hubs** (significant rural service centres), and to a lesser extent **Community Clusters** (settlements with aspirations to enhance sustainability).

Table 3 summarises the location of proposed settlements across Shropshire 2016-2038 which illustrates the variation across the County.

Table 3: Summary table of the location of proposed settlements across Shropshire

| Broad Location  | Settlement Area                   | Strategic<br>Centre | Principal<br>& Key<br>Centres | Strategic<br>Settlements | Community<br>Hubs |                | Estimated total<br>additional<br>population - based<br>on 2.4 persons per<br>dwelling |  |  |
|-----------------|-----------------------------------|---------------------|-------------------------------|--------------------------|-------------------|----------------|---|--|--|
| North           | Whitchurch                        |                     | 1600                          |                          |                   |                | 3840  |  |  |
|                 | Whitchurch rural                  |                     | 170                           |                          |                   |                | 408   |  |  |
|                 | Market Drayton                    |                     | 1200                          |                          |                   |                | 2880  |  |  |
|                 | Market Drayton rural              |                     |                               |                          | 344               |                | 826   |  |  |
|                 | Wem                               |                     | 600                           |                          |                   |                | 1440  |  |  |
|                 | Wem rural                         |                     |                               |                          | 305               |                | 732   |  |  |
|                 | Clive Barracks                    |                     |                               | 350                      |                   |                | 840   |  |  |
|                 |                                   |                     |                               |                          |                   | Total for area | 10966   |  |  |
|                 |                                   |                     |                               |                          |                   |                |   |  |  |
| North West      | Ellesmere                         |                     | 800                           |                          | 60                |                | 2064  |  |  |
|                 | Oswestry                          |                     | 1900                          |                          |                   |                | 4560  |  |  |
|                 | Oswestry rural                    |                     |                               |                          | 1326              |                | 3182  |  |  |
|                 | ,                                 |                     |                               |                          |                   | Total for area | 9806  |  |  |
|                 | •                                 |                     |                               |                          | !                 |                |   |  |  |
|                 | Shrewsbury                        | 8625                |                               |                          |                   |                | 20700   |  |  |
|                 | Shrewsbury rural                  |                     |                               |                          | 1280              |                | 3072  |  |  |
|                 | ,                                 |                     |                               |                          |                   | Total for area | 23772   |  |  |
|                 |                                   |                     |                               |                          |                   |                |   |  |  |
| Central         | Minsterley and<br>Pontsbury rural |                     |                               |                          |                   | Total for area | 330   |  |  |
|                 |                                   |                     |                               |                          |                   |                |   |  |  |
| East            | Albrighton                        |                     | 500                           |                          |                   |                | 1200  |  |  |
|                 | Shifnal                           |                     | 1500                          |                          |                   |                | 3600  |  |  |
|                 | Broseley                          |                     | 250                           |                          |                   |                | 600   |  |  |
|                 | Bridgnorth                        |                     | 1800                          |                          |                   |                | 4320  |  |  |
|                 | Bridgnorth rural                  |                     |                               |                          | 195               |                | 468   |  |  |
|                 | Much Wenlock                      |                     | 200                           |                          |                   |                | 480   |  |  |
|                 | Much Wenlock rural                |                     |                               |                          | 80                |                | 192   |  |  |
|                 | Highley                           |                     | 250                           |                          |                   |                | 600   |  |  |
|                 | Ironbridge                        |                     |                               | 1000                     |                   |                | 2400  |  |  |
|                 |                                   |                     |                               |                          |                   | Total for area | 13860   |  |  |
|                 |                                   |                     |                               |                          |                   |                |   |  |  |
| South/South Eas | t/ Cleobury Mortimer              |                     | 200                           |                          |                   |                | 480   |  |  |
|                 | Ludlow                            |                     | 1000                          |                          |                   |                | 2400  |  |  |
|                 | Ludlow rural                      |                     |                               |                          | 265               |                | 636   |  |  |
|                 |                                   |                     |                               |                          |                   | Total for area | 3516  |  |  |
| 6 11 147        |                                   |                     | 500                           |                          |                   |                | 4200  |  |  |
| South West      | Craven Arms                       |                     | 500                           |                          |                   |                | 1200  |  |  |
|                 | Bishops Castle                    |                     | 150                           |                          |                   |                | 360   |  |  |
|                 | Bishops Castle rural              |                     |                               |                          | 305               |                | 732   |  |  |
|                 | Church Stretton                   |                     | 200                           |                          |                   |                | 480   |  |  |
|                 |                                   |                     |                               |                          |                   | Total for area | 2772  |  |  |



The location of proposed allocations for all settlements across Shropshire is illustrated on the interactive policies map, available at:

https://shropshire.maps.arcgis.com/apps/webappviewer/index.html?id=9a700832bbf04b1db217944 5e624c198

### Recommendations for future dental service commissioning

The Shropshire, Telford and Wrekin ICB geography includes some large towns as well as several market towns of varying sizes. These market towns provide a focus for rural communities to access a range of services, so it is important to ensure access to NHS dental services particularly in the larger market towns. Wherever possible NHS dental services should also be sustained in the smaller market towns.

Given the NHS commitment to reducing inequalities, initial priority should be given to improving access to NHS dental services for the residents of those wards containing the poorest areas, with the lowest dental access rates.

The proposed Priority Areas based on the dental attendance data at March 31<sup>st</sup> 2023 provided by the NHS BSA and ward deprivation levels are as follows:

#### Priority Area 1: Telford

This area includes the wards with the most deprived areas as well as wards in close geographical proximity which are also deprived. The numbers in parentheses indicate the location of the ward on the map in Appendix 1.

Madeley and Sutton Hill (17) Woodside (28), Dawley and Aqueduct (7), Malinslee and Dawley Bank (18), Brookside (4), The Nedge (27)

Priority Area 2: Market Drayton West & East wards

Priority Area 3: Oswestry South & Oswestry West wards

Priority Area 4: Ludlow East ward

Priority Area 5: Telford: College (6), Haygate (13), Hadley and Leegomery (12) wards

Priority Area 6: Telford: Donnington (8), St Georges (26), Oakengates and Ketley Bank (22),

Wrockardine Wood and Trench (30) wards

**Priority Area 7**: Shrewsbury

Castlefields and Ditherington, Harlescott, Monkmoor and Sundorne wards



As the latest dental service activity data is currently only available to March 31<sup>st</sup> 2023, it is important to consider the impact of any changes to dental service delivery which have taken place since then which may affect this initial prioritisation.

Given the fact that there is no catchment area for dentistry and the need to provide access for the whole population, it is important to consider how to ensure that those most in need of services are able to access them, and that the service model suits their needs.

The following needs to be considered to support the final identification of priority areas for this iteration of the Shropshire, Telford and Wrekin Dental Service Equity Audit:

#### NHS dental activity handbacks:

A number of dental service providers have handed back NHS dental activity in recent months and the impact of this needs to be factored into the prioritisation process. In addition, the NHS dental commissioning team has procured a new dental practice in Oswestry and the impact of this on access in that area should be factored in.

### NHS dental contract under delivery:

Some dental contracts are under delivering against their contracted NHS activity for a variety of reasons. Current levels of NHS dental service delivery and practices' plans to improve delivery should be taken into account. If this activity were delivered it would improve access rates without additional funding in that area.

### Securing access for the local population:

The public is able to access primary care dental services anywhere in England – there is no catchment as per GP practices. With the increasing challenges in accessing NHS dental services it is being reported, anecdotally, that some sections of the population are now prepared to travel longer distances to access NHS dental treatment, which may displace the local population. It is therefore important to work with local partners and agencies to facilitate dental service access for the intended population rather than those residing many miles away. There may also be a need to engage with neighbouring ICBs when a population would naturally focus on a nearby area for services which are outside their resident ICB area – e.g. residents of Church Stretton may choose to access services in nearby Kidderminster (Hereford and Worcestershire ICB area) given that this is the nearest town.

## Commissioning dental services suitable for the local population

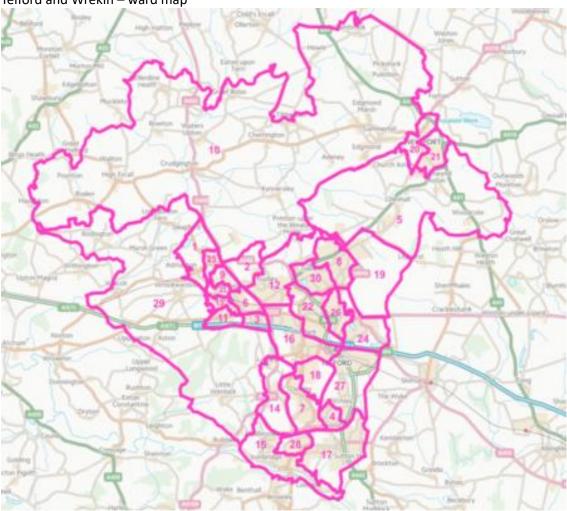
In order to provide access to dental services for the whole population it is important that commissioned services are people-centred, providing care that responds to individual preferences, needs and values. This may necessitate different models of care. Commissioners should work with the local population and advocacy groups to co-design and co-produce solutions to ensure acceptable care for all.

Prepared by Kate Taylor-Weetman Consultant in Dental Public Health NHS England Midlands 21/02/24



## Appendix 1

Telford and Wrekin – ward map



## Key to map

- 1 Admaston and Bratton
- 2 Apley Castle
- 3 Arleston
- 4 Brookside
- 5 Church Aston and Lilleshall
- 6 College
- 7 Dawley and Aqueduct
- 8 Donnington
- 9 Dothill
- 10 Edgmond and Ercall Magna
- 11 Ercall
- 12 Hadley and Leegomery
- 13 Haygate
- 14 Horsehay and Lightmoor
- 15 Ironbridge Gorge

- 16 Ketley and Overdale
- 17 Madeley and Sutton Hill
- 18 Malinslee & Dawley Bank
- 19 Muxton
- 20 Newport North and West
- 21 Newport South and East
- 22 Oakengates and Ketley Bank
- 23 Park
- 24 Priorslee
- 25 Shawbirch
- 26 St Georges
- 27 The Nedge
- 28 Woodside
- 29 Wrockwardine
- 30 Wrockwardine Wood and Trench